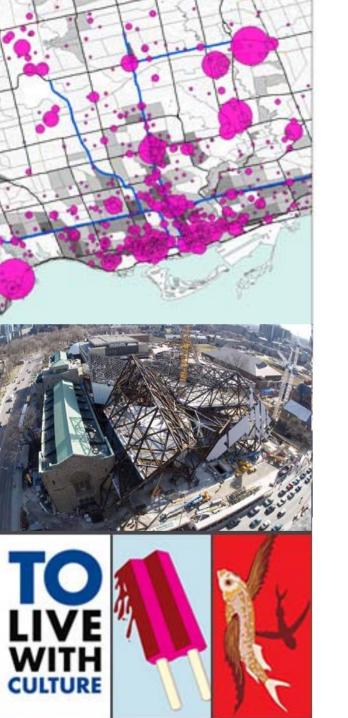


# Cultural Governance in Toronto

Amy Cervenan

University of Toronto 1 May 2009, Halifax



#### **Outline**

#### Culture Plan for the Creative City (2003)

- global cultural capital (i.e. regeneration)
- creative city (i.e. economic dynamism)
- why Toronto?

#### Governance

- urban regimes & structural context
- 'cultural politics' as governance

#### Culture's response to state change

- tactics of cultural policy
- new constellation of governance



Culture Plan for the reative City

The Culture Plan "called for Toronto to use its arts, culture and heritage assets to position itself as a Creative City, a global cultural capital."

Culture Plan for the Creative City (2003)





Culture City: New Toronto Buildings (2006) – "an extraordinary act of city-building is happening on the powerful shoulders of culture"

12 mentioned by LWC:: 11 in AGO exhibit:: 6 along 'Avenue of the Arts'







# **Creativity Debate**



Rise of the CC Florida 2002



Struggling with CC Peck 2005



"A creative culture is the cornerstone of a great city."

Live With Culture





# What made Toronto ready to take up creative city policies?





'Metropolitan Toronto' was something of an oxymoron

1957 – \$75,000 in grants to 10 arts organizations

#### Shifting significance of culture...



2003 – \$12 Million in grants to 400 cultural organizations

How and why do some concerns gain attention?
(Stone 1993)

A solution to 'do something' in the urban sphere.
(Molotch 1993)



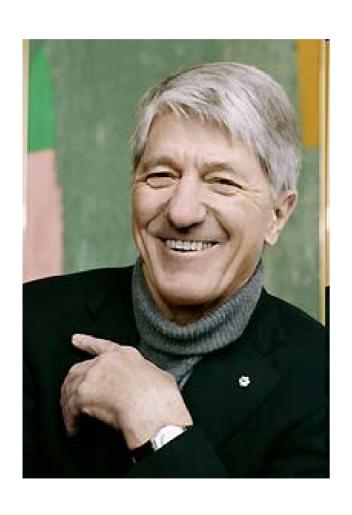
Need to reconsider local agency. Explore governance of Toronto's cultural sector.

# Cultural plans – a Toronto legacy

## 3 waves of cultural politics

- 1974 :: Metropolitan Toronto's Support for the Arts
  - artistic culture & personal influence
- 1994 :: Metro's Culture Plan
  - cultural heritage & bureaucratic consultation
- 2003 :: Culture Plan for the Creative City
  - cultural economy & public / private alliances

# 1974 :: Silcox Report



- Independently conducted & personally driven
- Establishes 'Municipal Cultural Affairs'
- Makes the case for local grants to professional arts
- \$1 per capita
- Separates out 'the majors'
- Emphasizes artistic culture

## 1994 :: Metro's Culture Plan



- Internally developed by culture portfolio (8 staff, \$8M grants)
- Extensive public consultation
- Wider scope of 'culture': arts, heritage, libraries, etc.
- Plan 'unanimously' adopted by council & then shelved
- Amalgamation: decreed by province & introduces logic of fiscal efficiency

# 2003 :: Culture Plan for the Creative City



- Internally developed by 'Culture Division' (160 staff, \$12M grants)
- Need for team building: climate of chaos & fear underpin strategic planning process
- Consultation with arts community
- Embraces 'creative city' paradigm
- Emphasizes cultural economy

"Mike Harris was elected as premier of Ontario. Suddenly the Ontario Arts Council was being cut by 40%, and there were all sorts of studies underway about how municipalities could be more efficient and effective ... And the next thing you know, we were all thrust into a lot of discussions, a lot of meetings, a lot of angst you might say, looking at what might happen if all the municipalities within Metro Toronto were amalgamated into one entity. So that really put the plan on the shelf, in a number of ways. And in some ways, certainly at the time events just overtook what was in [the plan] and we all had to look at what was going to happen in this new world, and how could arts and culture be stabilized."

Kathleen Sharpe, re. Metro Toronto

"the one thing that [cultural elites] knew we wanted to have happen was to preserve the significant work that had been done and the structures and the platform that had been built that was allowing the arts to be funded and to have a voice."

Rita Davies, City of Toronto

"local economic and political agents may well make their own history, but they do not do so in circumstances of their own choosing"





Connecting creative people, places, and ideas

ARTSCAPE











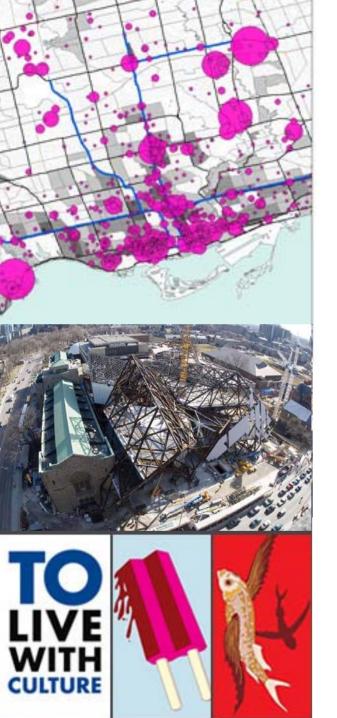








### conclusions



# Thank You.

Deborah Leslie (UofT, geography)
David Wolfe (UofT, political science)

Amy Cervenan amy.cervenan@utoronto.ca

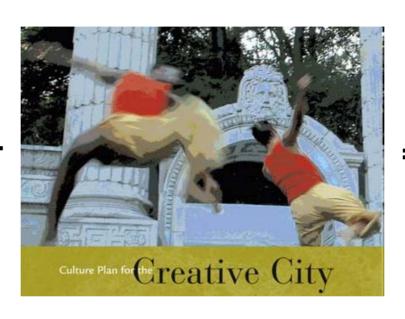
The purpose of the arts in a city is to make a city fall in love with itself.

Pier DiCicco
Toronto's Poet Laureate

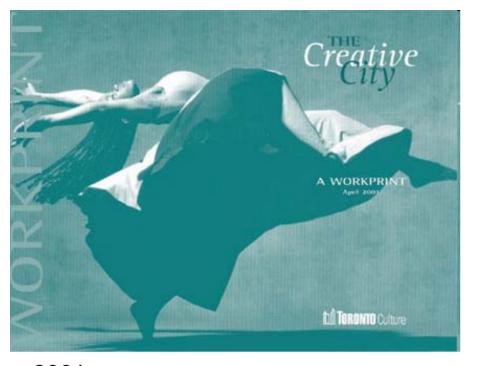


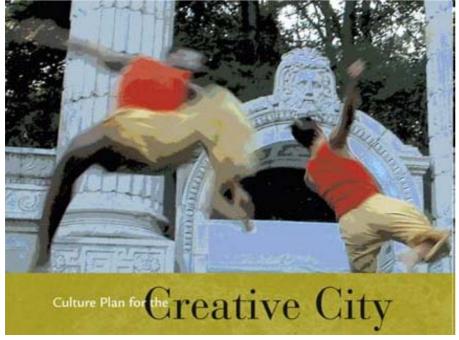
cf. Evans 2005,959

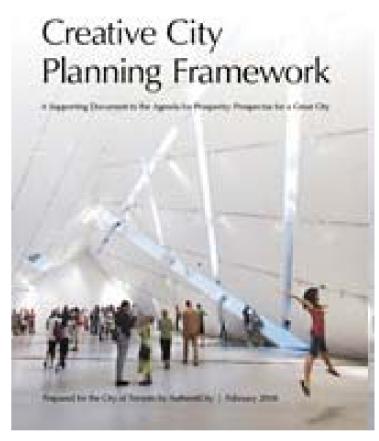












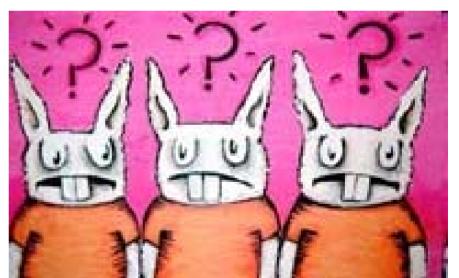
"local economic and political agents may well make their own history, but they do not do so in circumstances of their own choosing" (Jessop, Peck & Tickell 1999)

urban regime analysis + state theory

Recognize that economic & political are consitutive







What counts as culture? Who decides? Why did the popularity of 'creativity' come about?

# 1985 :: Cultural Capital

- Informed by significant empirical research
- Under 'cultural affairs'
- Brought statistics & data to bear on quantifying the work, needs & contributions of art & culture.

